

**F. No.NA-15/14/2020-NA**  
**Government of India**  
**Ministry of Environment, Forests and Climate change**  
**(National Authority)**  
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Hall No. 1, 4<sup>th</sup> Floor,  
Block No. 3, CGO Complex  
Lodhi Road, New Delhi-110003  
Dated the 23<sup>rd</sup> July, 2021

To,  
The Secretary/Commissioner (Forests)  
Government of Jammu and Kashmir  
Srinagar


**Sub: (i) Annual Plan of Operation (APO) for the year 2021-22 of Jammu and Kashmir State CAMPA, (ii) Additional APO Jammu & Kashmir for the year 2021-22 and (iii) Supplementary APOs 2021-22 to clear liabilities under CAMPA of Financial Year 2019-20-reg.**

Sir/Madam,

I am directed to refer to letter no. PCCF/CAMPA/2021/1180-II/ N1180/2770-72 dated 23.03.2021 and PCCF/CAMPA/2021-22/756-57 dated 22.05.2021 of Government of Jammu and Kashmir on the above-mentioned subject and to convey the approval of the Executive Committee of the National Authority under section 15 (1) (i) of the Compensatory Afforestation Fund (CAF) Act, 2016 for the mandatory and time bound activities of the Annual Plan of Operation – Jammu and Kashmir (2021-22) at a total cost of **Rs. 135.06 crore (Rupees One hundred thirty-five crore and Six lakh only)** out of proposed outlay of **Rs.233.01 crore** for the Annual Plan of Operation for the year 2021-22 and **Rs. 5.15 Crore** crore (**Rupees Five crore and fifteen lakh only**) for Supplementary APOs 2021-22 to clear liabilities under CAMPA of Financial Year 2019-20 recommended by the State Steering Committee the current financial year from the “State Compensatory Afforestation Fund-Jammu and Kashmir” created under Section 4 of CAF Act, 2016.

2. The APO was discussed in the 11<sup>th</sup> and 13<sup>th</sup> meeting of the Executive Committee of the National Authority held on 26<sup>th</sup> March, 2021 and 07<sup>th</sup> June, 2021 respectively. The component wise approval accorded by the Executive Committee is as under:

S.No	Activity	Physical Target (area in ha)	Financial Target (in crore)	Remarks
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**1. Site Specific Activities as per Section 6(a) of the CAF Act, 2016**

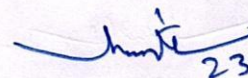
<b>a</b>	<b>Compensatory Afforestation</b>			
<b>i</b>	<b>Artificial / Natural regeneration (In Ha)</b>	261.05		
	a. Plantation (In Lakh Nos)	1.36	0.366	
	b. Fencing (In Lakh Rft)	0.97	0.919	
	c. Dibbling (Dibbles in lakh Nos)	0.10	0.0076	
	d. Patch sowing (Patch in Lakh Nos)	0.35	0.025	
	e. Grass/MFP slips (In Lakh Nos)	0.02	0.0013	
	f. Beating up of Casualties (In Lakh Nos)	0.04	0.0117	
	g. Plant production (Plants in Lakh Nos)	0.91	0.0853	
<b>ii</b>	<b>Silvicultural operation in forests</b>			
	Bush / Lantana Clearance (In Ha)	13.53	0.031	
<b>iii</b>	<b>Soil &amp; Moisture Conservation Works in Forests</b>			
	a. Dry Rubble Stone Masonry (DRSM) (in Cum)	802.11	0.0931*	Deferred
	b. Water Harvesting Structure (WHS) (in Nos)	01		
	<b>Subtotal of CA</b>		<b>1.45</b>	
<b>b</b>	<b>Addl. Compensatory Afforestation</b>			
<b>i</b>	<b>Area (in Ha)</b>	61.18		
	a. Plantation (In Lakh Nos)	0.77	0.222	
	b. Fencing (In Lakh Rft)	0.72	0.734	
	c. Beating up of Casualties (In Lakh Nos)	0.30	0.084	
	d. Plant Maintenance	0.94	0.208	
	e. Maintenance of Old Closures		0.025	
	f. Beating up of Casualties (In Lakh Nos)		0.0195	
<b>ii</b>	<b>Silvicultural operation in forests</b>			
	Bush / Lantana Clearance (In Ha)	6.4	0.0134	
<b>iii</b>	<b>Soil &amp; Moisture Conservation Works in Forests</b>			
	a. Dry Rubble Stone Masonry (DRSM) (in Cum)	24	0.0091	
	b. Water Harvesting Structure (WHS) (in Nos)	01		
	<b>Sub-Total</b>		<b>1.31</b>	
<b>2. Activities as per Rule 5 (2) of the CAF Rules, 2018</b>				
<b>a</b>	<b>Artificial / Natural regeneration (In Ha)</b>	12900		
	i. Plantation (in lakh Nos)	68.49	19.93	
	ii. Fencing (in lakh Rft)	32.23	44.25	

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	iii. Dibbling (in Lakh No)	9.19	0.69	
	iv. Patch sowing (lakh in No)	21.02	2.27	
	v. Grass/MFP slips (in lakh Nos)	5.19	0.37	
	vi. Seed Ball (in lakh Nos)	19.80	0.55	
	vii. MEP (in lakh Nos)	3.07	0.27	
	viii. Fodder/Pasture Development (in lakh Nos)	8.29	1.22	
	ix. Beating up of casualties (in lakh Nos)	17.22	4.98	
	x. Plant Protection (in lakh Nos)	92.87	11.83	
	xi. Plant maintenance of old closures (in lakh Nos)	46.98	1.47	
	xii. Maintenance of old closures,		2.16	
	<b>Sub-Total</b>		<b>89.99</b>	
<b>b</b>	<b>Silvicultural operation in forests</b>			
	i. Removal of needle (in Ha)	320	0.20	
	ii. Tending operation		0.38	
	iii. Bush/ lantana clearance (in Ha)	739	1.69	
	<b>Sub-Total</b>		<b>2.27</b>	
<b>c</b>	<b>Protection of Plantations &amp; Forests</b>			
	i. Erection of boundary pillars (No. of BPs)	12088	8.64	
	ii. Protection of encroachment prone areas,		0.84	
	iii. restoration of forest boundaries by eviction of encroachment and other contingencies,		5.00	
	iv. wood saving devices		0.68	
	<b>Sub-Total</b>		<b>15.16</b>	
<b>d</b>	<b>Forest Fire Prevention &amp; Control Operations (Fire Management)</b>			
	i. Fire line (Km)	171	1.24	
	ii. Fire watchers/other measures		2.00*	Deferred
<b>e</b>	<b>Soil &amp; Moisture Conservation Works in Forests</b>			
	i. DRSM (In cum)	45043	22.26*	Deferred
	ii. Crates (In Nos)	5289		
	iii. WHS (In Nos)	271		
	iv. Biological Structure (Cum)	53167		
	v. Crib Structures (In Nos)	96		
<b>f.</b>	<b>LiDAR technology for treatment adopting ridge to valley approach for degraded forests (Reasi and Kamraj Divisions)</b>		10.00*	Deferred

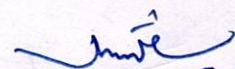
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g	<b>Protected Areas (National Parks and Wildlife Sanctuaries)</b>		
	Wildlife Conservation and Management (In Ha)		
	i. Improvement of Wildlife habitat		3.45
	ii. Soil & Moisture Conservation measures		2.28*
	iii. Protection of Plantation and Protected Areas (PAs)	<b>403.09</b>	6.59
	iv. Forest Fire Prevention & Control operations in Protected Areas		1.30*
	v. Management of Biological diversity and biological resource		0.49
	<b>Sub-Total</b>		<b>11.77</b>
	<b>Sub Total of 5(2): Deferred</b>		<b>37.84</b>
	<b>Sub Total of 5(2): Approved</b>		<b>119.19</b>
	<b>3. Activities as per Rule 5 (3) of the CAF Rules, 2018</b>		
	i. Independent concurrent monitoring & Evaluation and third-party monitoring of various works under taken		0.69
	ii. Casual engagement of local people or labours to assist regular staff for works for protection of Forests		
	<b>Catchment Area Treatment Plan of WUCUMA</b>		
	<b>Catchment Area Treatment (in HA)</b>	150	
	i. Plantation (In lakh No)	1.50	0.53
	ii. Fencing (In lakh Rft)	0.45	1.13
	iii. Beating up Casualties (Plants in lakh no)	0.62	0.24
	iv. DRSM (in Cum)	886	0.50
	<b>Catchment Area Treatment Plan (Reguvination of Rivers J&amp;K) in compliance of Hon'ble NGT orders</b>		
	<b>Catchment Area Treatment (in HA)</b>	150	
	i. Plantation (In lakh No)		0.40
	ii. Fencing (In lakh Rft)		1.00
	iii. Beating up Casualties (Plants in lakh no)		0.10
	iv. DRSM (in Cum)		0.50
	<b>Sub-Total 5(3)</b>		<b>11.60</b>
	<b>Expenditure covered under Rule 6 (a) of Central CAF Rules, 2018</b>		
	i. Outsourcing of Upkeep for need based persons and allowance to non-official members of		0.50

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	Executive/Steering Committees of CAMPA			
	ii. Office Expenses (OE)		0.20	
	<b>Sub-total</b>		<b>1.20</b>	
	<b>Grand Total : Deferred</b>		<b>37.93</b>	
	<b>Grand Total</b>		<b>135.06</b>	

Additional APO for the year 2021-22 of Jammu and Kashmir State CAMPA				
S.No	Activity	Physical Target	Financial Target (in crore)	Remarks
<b>1.</b>	<b>Activities proposed as per Rule 5(2) of the CAF Rule, 2018</b>			
a	<b>Artificial/Natural regeneration</b>			Deferred-Details of Physical and financial target are not furnished
	<b>Area (In ha)</b>	799.57		
	i. Plantation (in lakh nos)	5.36	1.32	
	ii. Fencing (in lakh Rft)	1.75	9.25	
	iii. Patch Sowing (Patching in lakh nos)	0.68	0.05	
	iv. Grass/MFP Slips (in lakh nos)	0.1	0.01	
	v. Seed Balls (in lakh nos)	1.58	0.03	
	vi. Fodder/Pasture Development (Patches in Lakh No.)	2.06	0.16	
	vii. Plant Production (Plants in lakh no)	6.94	0.50	
b	<b>Silvicultural Operation in Forests</b>			
	Bush/Lantana Clearance (in Ha)	8.3	0.02	
c	<b>Soil and Moisture Conservation Works in Forests</b>			
	i. SMC works/DRSM (in cum)	6247	1.33	
	ii. Crates (in nos)	1532	2.75	
	iii. WHS (in nos)	6	0.12	
	iv. Land surface dressing (in cum)	490	0.02	

  
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	v. Check Dam (in nos)	6	0.05	
	vi. Rock falling protection work/soil erosion control materials/speed barriers		0.35	
	<b>Subtotal Rule 5(2)</b>		<b>15.94</b>	
<b>2.</b>	<b>Activities as per Rule 5(3) of the CAF Rule, 2018</b>			
	Casual engagement of local people or labours to assist regular staff for works for protection of Forests		0.0125	
	<b>Subtotal Rule 5(3)</b>		<b>0.05</b>	
	Grand Total - Additional APO for the year 2021-22		<b>19.00*</b>	Deferred

<b>Supplementary APOs 2021-22 to clear liabilities under CAMPA of Financial Year 2019-20 of Jammu and Kashmir State CAMPA</b>			
<b>S.No.</b>	<b>Activity</b>	<b>Financial Target (in crore)</b>	<b>Remarks</b>
<b>1.</b>	<b>Activities as per Rule 5(2) of the CAF Rule, 2018</b>		
a.	Artificial/Natural regeneration		
	i. Plantation	0.23	
	ii. Fencing	1.70	
	iii. Sowing / Dibbling	0.00	
	iv. Pasture Development	0.01	
	v. Plant Production	0.27	
b.	Protection of plantations and forests		
	i. Management of Forest boundaries	0.70	
	ii. Maintenance of old closures	0.03	
c.	Forest Fire Prevention and Control Operations	0.04	
d.	Solid and Moisture Conservation works in Forests		
	i. DRSM	0.08	
	ii. Crates	0.17	
	iii. WHS	0.30	
e.	Catchment Area Treatment Plan (Rejuvenation of Rivers of J&K)	0.21	

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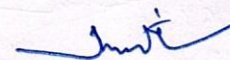
f	Conservation, Protection and management of protected areas (Wildlife Main)	0.21	
	<b>Subtotal Rule 5(2) -</b>	<b>3.97</b>	
<b>2.</b>	<b>Activities as per Rule 5(3) of the CAF Rule, 2018</b>		
a	Purchase and maintenance of equipment's for communication and information technology for forest protection	0.06	
b	Construction, up-gradation & maintenance of inspection paths, forest roads, watch towers and check posts	0.02	
c	Construction of residential and official buildings in forests for front line staffs deployed for protection of forests	0.95	
d	Casual engagement of local people or labours to assist regular staff for works for protection of Forests	0.08	
e	Studies and Publications	0.08	
f	Infrastructure for protection and management of protected area	2.53*	Deferred
	<b>Subtotal Rule 5(3)</b>	<b>3.72</b>	
	<b>Grand Total : Deferred</b>	<b>2.53</b>	
	<b>Grand Total - Supplementary APOs 2021-22</b>	<b>5.15</b>	

3. The State CAMPA has not furnished the details related to activities included in the APO in accordance with Rule 2(b) and Rule 39 of the CAF Rules, 2018. Brief description, rationale, estimated cost and basis of cost estimation of each activity; district/forest division wise break-up of physical and financial targets of each activity in measurable and monitor-able terms followed by a summary; and location details including geo-coordinates of the site etc. are to be furnished in the APO. Hence, out of mandatory and time bound activities approved "in-principal" by the Executive Committee of the National Authority, those amounting to Rs **59.46 crore** have been deferred.

4. It is also to inform that the above mentioned details are required in respect of all activities, whether approved (including disbursement of salary and allowances and sitting fees and allowances) or are proposed to be approved in the next meeting of the Executive Committee of the National Authority. Further, with regard to "spill-over works" details are to be furnished treating them as new activities of the current APO. Hence, it is requested to furnish above details immediately as only thereafter the remaining APO will be considered for approval.

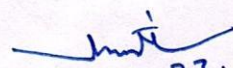
5. The approval is subject to the following conditions:

- i. Utilization of State Compensatory Afforestation Fund (CAF) shall be done in such a manner that at least 80 per cent is used for afforestation forest development and wildlife habitat improvement and maximum 20 per cent be used for infrastructure/capacity building related items. The Hon'ble Minister, Environment, Forest and Climate Change,

  
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Government of India & Chairman of the National Authority letter no NA-1/47/2020-NA dated 22.10.2020 addressed to Hon'ble CM of State Governments/Lt. Governors of UT Administration.

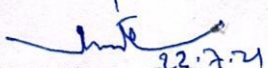
- ii. KML files of afforestation and other major works and their periodic photos (before start of the work and after the completion of the work on an annual basis) shall be uploaded on E-Green Watch portal.
- iii. Casual engagement of local people or labours to assist regular staff of State forest department for works for protection of forest and wildlife undertaken from State fund as per rule 5(3)(f) is subject to the limit of 25% of total cost under the component. These will be standalone and monitorable items of work, and there shall be no mixing of funding for the same work.
- iv. Monitoring and evaluation of the works undertaken shall be the highest priority for the State Authorities, and the EC and the Steering Committee of all the State Authorities shall take adequate measures in this regard.
- v. For third party monitoring state should engage agency who are independently working and it should not be local NGOs/ organisations which is attached/ working with the forest departments.
- vi. The monitoring and evaluation report of the works done upto the year 2020-21 be ready by September, 2021, and similarly report on activities taken up in 2021-22 must be made available in time by September 2022.
- vii. It is to be noted that from now on, a third party (independent) Monitoring Report of major works undertaken in the previous year shall be submitted along with other necessary documents for consideration of APO by the EC of NA.
- viii. A statement that the Annual Report and the Audit Report together with a memorandum of action taken on recommendations contained therein has been laid in each house of the State legislature as per requirements of section 29 of the CAF Act 2016, shall be invariably submitted with the proposal for approval of the APO by the EC of NA.
- ix. Prior to implementation of approved APOs the EC of the State Authority shall ensure that a certificate is available with them to the effect that the proposed activities are being taken up after due consultation with Gram Sabha and are as per provisions of FRA 2006; activities proposed in forest areas are in consonance with approved working plan; and activities proposed in protected areas (PAs) are in consonance with approved management plan.
- x. The State EC will also ensure that there is no overlapping of activities / funding with other schemes and may provide a certificate to that effect.
- xi. Local species, especially fruit and fodder species, has to be given preference in afforestation/ regeneration to be carried out; monoculture should not be undertaken, and planting of exotic species shall be avoided.
- xii. Compensating the loss of ecological services due to forest diversion for non-forestry purposes is the main objective of Compensatory Afforestation Fund. Regeneration and development of forests should, therefore, be given priority. Also, priority should be accorded to labour intensive activities for regeneration and development of forests.
- xiii. State Forest Fire Action Plan proposed in the Supplementary APOS/APOS shall be a "standalone" activity.

  
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- xiv. The approved activities shall be carried out as per Rule 4 of the Compensatory Afforestation Fund (CAF) Rules, 2018 i.e. as per the provisions of the State Financial Rules or any such rules applicable from time to time in the State.
- xv. The Executive Committee of the State shall also ensure that proposed activities have adequate forward and backward linkages and are being taken up as per prevailing approved minimum wage rate, schedule of rates, model estimates etc. In future, the APOS that are sent to the National Authority for approval must be accompanied with rationale of activities proposed, information on approved minimum wage rate, schedule of rates, model estimates etc.
- xvi. There should not be any reduction in allocation for forestry sector in the regular State Budget due to flow of CAMPA funds to the states. In addition, the State Government shall also make timely and adequate budget provision as per approved APO and release money so that approved activities could be implemented in time.
- xvii. Works related to Eco-tourism and Eco-development are permissible only as per approved site-specific schemes.
- xviii. Soil and moisture conservation work shall be carried out in an integrated manner under watershed approach from "ridge to valley only in degraded forests. This shall focus on assisted natural regeneration and supplemented by artificial seeding with quantifiable monitoring parameters. Construction of Dums, Stop Dam and ponds and their deepening are to be taken up only if they are a part of an integrated soil and moisture conservation plan of the catchment area: Since this component (SWC for regeneration of forests) is a very large work, the efficacy of the design and the activities shall be concurrently monitored by a reputed independent agency. Actions will be, accordingly, taken during the lifetime of each project. The overall impact on improved forest regeneration shall be shared with NAEB (MoEF&CC) on an annual basis.
- xix. The proposed activities in the APO need to be rearranged at some places as per sub- rules of rule 5 and 6 of CAF Rules, 2018, wherever found inappropriate. The State Authority shall make necessary changes in the APO accordingly with the permission of the State Executive Authority.
- xx. Purchase of vehicles shall be avoided. Instead, hiring of vehicles shall be the first option. Repair/ maintenance of vehicles shall be limited to the vehicles purchased from the CAMPA funds previously.
- xxi. 'Measurable output' of all physical activities and targets of each permissible activity along with period required for achieving the measurable output shall be monitored by the State Executive Committee and State Steering Committee.
- xxii. The validity of APO (2021-22) shall expire on 31.03.2022. Further continuation of the incomplete activities shall be permissible only if they are included in the APO (2022-23) and are approved.
- xxiii. The final approval of APO (2021-22) shall be considered only after the State Government/UT Administration submits a compliance report as per the guidelines regarding utilization of unspent balance of the Ad-hoc CAMPA issued vide letter no. NA-15/1/2020-NA dated 15.07.2020 of Ministry of Environment, Forest and Climate Change.

Yours faithfully

  
(S.K Muan Guite) 23.7.21

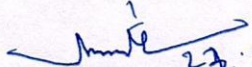
**Assistant Inspector General of Forests**

**Copy to:**

1. PCCF(HoFF)-cum-Chairperson, the Executive Committee of the State CAMPA, Department of Forests, Government of Jammu and Kashmir, Srinagar
2. Chief Executive Officer, Jammu and Kashmir CAMPA, Srinagar
3. Secretary, Department of Finance, Government of Jammu and Kashmir, Srinagar
4. Secretary, Department of Planning, Government of Jammu and Kashmir, Srinagar
5. Accountant General, Jammu and Kashmir

**Copy also forwarded to:**

1. Director General of Forests & Special Secretary, Ministry of Environment, Forest and Climate Change, New Delhi
2. Chief Executive Officer (National Authority), Ministry of Environment, Forest and Climate Change, New Delhi
3. Special Secretary & Financial Adviser, Ministry of Environment, Forest and Climate Change, Government of India, New Delhi
4. ADG FC/WL/NTCA, Ministry of Environment, Forest and Climate Change, New Delhi
5. Mission Director, National Mission for Green India, Ministry of Environment, Forest and Climate Change, Government of India, New Delhi
6. Deputy Director General of Forests, Integrated Regional Office, Ministry of Environment, Forest and Climate Change (All)
7. IGF FC/WL/FPD/SU/PE/FP/NAEB/NTCA, Ministry of Environment, Forest and Climate Change, New Delhi
8. Principal Director (Audit), Scientific Department, AGCR Building, New Delhi
9. IFD/Sanction Folder/ Guard File.
10. NIC Cell with a request to upload the sanction order on e-Greenwatch.

  
(S.K Muan Guite) 23.7.21

**Assistant Inspector General of Forests**