

File No.NA-15/10/2020-NA
Government of India
Ministry of Environment, Forest and Climate Change
(National Authority)
Email: adhoc-campa-mef@nic.in

Hall No.1, Fourth Floor
Block No.-3, CGO Complex
Lodhi Road, New Delhi-10003
Dated. ~~May~~, 2021

To,
Principal Secretary (Forests)
Forest Department
Government of Goa
Panaji

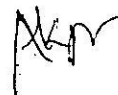
Sub: Annual Plan of Operation for the year 2021-22 of Goa State CAMPA-reg

Sir/Madam,

I am directed to refer to letter no. 6-804-2021-22/CAMPA/FD/Vol V/317 dated 22.04.2021 and subsequent letters of Goa State CAMPA on the above mentioned subject and to convey the approval of the Executive Committee of the National Authority under Section 15 (1) (i) of the Compensatory Afforestation (CAF) Act, 2016 for the mandatory and time bound activities of the Annual Plan of Operation – Goa (2021-22) at a total cost of **Rs.9.06 crore (Rupees Nine crore Six lakhs only)** out of proposed outlay of Rs.32.70 crore recommended by the State Steering committee for carrying out approved activities during the current financial year from the “State Compensatory Afforestation Fund – Goa” created under Section 4 of CAF Act, 2016.

2. The APO was discussed in the 12th meeting of the Executive Committee of the National Authority held on 27th April, 2021. The component wise approvals accorded by the Executive Committee are as under:

Sl. No.	Activities	Physical Targets	Financial Targets (Rs. Crore)	Remarks
1.	Site Specific Activities			
A.	Compensatory Afforestation			
	a. Maintenance of old CA plantations	237.2 Ha	0.89	
	b. Raising of New CA plantation with protective fencing with chain link	200 Ha	2.50	
		12 RKM	0.90	
	c. Raising of new CA plantation (backlog) in other States (Ha)	300 Ha	10.00*	Deferred
	d. Raising of seedlings for CA Plantation	6 Lakhs	1.20	



	e. Maintenance of 1 year old stock seedling for CA Plantation @ Rs.10. Lakh per seedling.	2Lakh	0.20	
	Sub-total (Site specific Activities): Deferred		10.00*	
	Sub-total (Site Specific activities): Approved		5.69	
2.	Activities as per Rule 5 (2) of the CAF Rules, 2018			
	1. Assisted natural regeneration and gap planting with fruit bearing trees	170 Ha	1.11	
	2. Raising of Cane Plantations at forest area	10 Ha	0.10	
	3. Maintenance of Old Canes Plantation (Ha)	25Ha	0.03	
	4. Raising of new Canes Nursery	80000*	0.16	
	5. Maintenance of old Canes Nursery	1.50 Lakhs*	0.18	
	6. Maintenance of Tree Plantation in Govt. Areas 2020-21(Old Block Plantation) (RKM)	20 RKM	0.08	
	7. Raising of seedlings for public distribution and plantations including tall seedlings	6 lakhs	1.08*	Deferred
	8. Establishment of modern nursery for production of quality planting material for plantations (No)	1	0.25*	Deferred
	9. Hiring of Water tanker for providing water to plantation in dry season (No)	1	0.04*	Deferred
	10. Protection of forest habitats by engaging trekkers (Man Days)	10,000 MD	0.40*	Deferred
	11. Creation of water pond/lake, water hole and maintenance	28 no.	0.60	
	12. Desilting of natural/artificial water holes at Bondla	30 no.	0.05	
	13. Construction of gabion retaining wall at Dev-van and near Inspection Bungalow, Bondla	60 meter	0.08	
	14. Watch and ward for new plantation (Man Days)	5000 MD	0.20*	Deferred

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	15. Desilting of natural/ artificial water holes in PAs	40 no.	0.08	
	16. Salt licks at PAs (Nos)	250 no.	0.05	
	Sub-total of Rule 5 (2): Deferred		1.97	
	Sub-total of Rule 5 (2): Approved		2.52	
3	Activities as per Rule 5(3) of the CAF Rules, 2018			
	17. Production and distribution of quality planting material through nurseries at subsidized price for plantation of trees outside forests	50,000	0.25	
	18. Engaging third party organization for monitoring CAMPA works		0.15	
	Sub-total of Rule 5 (3): Approved		0.40	
	Sub-total (NPV): Deferred		1.97	
	Sub-total (NPV): Approved		2.92	
4	Activities as per Rule 6(a) of the CAF Rules, 2018			
	1. Engagement of Data Entry Operators /Contract staff for State Authority	LS	0.15	
	Sub-total Rule 6(a): Approved		0.15	
5.	Activities as per Rule 6(b) of the CAF Rules, 2018			
	3. Expenditure for State Authority like hiring of vehicles office expenses etc	LS	0.30	
	Sub-total Rule 6(b): Approved		0.30	
	Sub-total (Interest): Approved		0.45	
	Grand total: Deferred Activities		11.97	
	Grand Total (Approved Activities)		9.06	

3. It is noted that the State CAMPA has not furnished the details related to activities included in the APO in accordance with Rule 2(b) and Rule 39 of the CAF Rules, 2018, namely their brief description, rationale of activities proposed, their estimated cost and basis of cost estimation etc. In addition, district/forest wise details of each activity should be followed by a summary showing the physical and financial targets of the sub-components in measurable terms. Some of the activities are apparently either not permissible or impermissible under the rules they have been proposed. Hence, out of activities approved "in-principal" by the Executive Committee of the National Authority, only mandatory and time bound activities are being sanctioned at present and those amounting to Rs 11.97 crore are deferred. The State CAMPA should re-examine the APO and furnish details immediately as only thereafter the remaining APO will be considered for approval.

4. The approval is subject to the following conditions:

- i. Utilization of State Compensatory Afforestation Fund (CAF) shall be done in such a manner that at least 80 per cent of CAF is used for activities related to development of forest and wildlife and maximum 20 per cent is used for other permissible activities

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- under CAF Rules, 2018. Please refer to Hon'ble Minister, Environment, Forest and Climate Change, GoI DO letter No. NA-1/47/2020-NA dated 22.10.202 addressed to Hon'ble CM/ Lt. Governor of State Govt./UT Administration in this regard.
- ii. KML files of afforestation and other major works and their periodic photos (before start of the work and after the completion of the work on an annual basis) and their physical and financial progress shall be uploaded on E-Green Watch portal.
 - iii. Casual engagement of local people or labours to assist regular staff of State Forest Department for works for protection of forest and wildlife undertaken from State fund as per rule 5(3)(f) is subject to the limit of 25% of total cost under the component. These will be standalone and monitor-able items of work, and there shall be no mixing of funding for the same work.
 - iv. Monitoring and evaluation of the works undertaken shall be the highest priority for the State Authorities, and the EC and the Steering Committee of all the State Authorities shall take adequate measures in this regard. Further, monitoring and evaluation reports of works done up to the year 2020-21 shall be submitted to the National Authority by September, 2021. Similarly, report on activities taken up in 2021-22 shall be submitted in September 2022.
 - v. Third party (independent) monitoring of works shall be done by engaging an independent agency, and in no case a local NGO or an organisation attached/working with the State Forest Departments shall be selected for this purpose.
 - vi. It is to be noted that from now on, the third party Monitoring Report of major works undertaken in the previous year shall be submitted along with other necessary documents at the time of consideration of APO by the EC of NA.
 - vii. The State Government shall cause the Annual Report and the Audit Report together with a memorandum of action taken on recommendations contained therein of the State CAMPA to be laid in each house of the State legislature as per requirements of section 29 of the CAF Act 2016 and a certificate to this effect shall be invariably submitted along with other necessary documents at the time of consideration of APO by the EC of NA.
 - viii. Prior to implementation of approved APOs the EC of the State Authority shall ensure that a certificate is available with them to the effect that the proposed activities are being taken up after due consultation with Gram Sabha and are as per provisions of FRA 2006; activities proposed in forest areas are in consonance with approved working plan; and activities proposed in protected areas (PAs) are in consonance with approved management plan.
 - ix. The State EC shall also ensure that there is no overlapping of activities/funding with other schemes and may provide a certificate to that effect.
 - x. Local species, especially fruit and fodder species, has to be given preference in afforestation/regeneration to be carried out; monoculture should not be undertaken, and planting of exotic species shall be avoided.



- xi. Compensating the loss of ecological services due to forest diversion for non-forestry purposes is the main objective of Compensatory Afforestation Fund. Regeneration and development of forests should, therefore, be given priority. Also, priority should be accorded to labour intensive activities for regeneration and development of forests.
- xii. State Forest Fire Action Plan proposed in the APOs shall be a "standalone" activity.
- xiii. The approved activities shall be carried out as per Rule 4 of the Compensatory Afforestation Fund (CAF) Rules, 2018 i.e. as per the provisions of the State Financial Rules or any such rules applicable from time to time in the State.
- xiv. The Executive Committee of the State shall also ensure that proposed activities have adequate forward and backward linkages and are being taken up as per prevailing approved minimum wage rate, schedule of rates, model estimates etc. In future, the APOs that are sent to the National Authority for approval must be accompanied with rationale of activities proposed, information on approved minimum wage rate, schedule of rates, model estimates etc.
- xv. There should not be any reduction in allocation for forestry sector in the regular State Budget due to flow of CAMPA funds to the State. In addition, the State Government shall also make timely and adequate budget provision as per approved APO and release money so that approved activities could be implemented in time.
- xvi. Works related to Eco-tourism and Eco-development are permissible only as per approved site-specific schemes.
- xvii. Soil and moisture conservation work shall be carried out in an integrated manner under watershed approach from "ridge to valley" only in degraded forests. This shall focus on assisted natural regeneration and supplemented by artificial seeding with quantifiable monitoring parameters. Construction of dams, stop dam and ponds and their deepening are to be taken up only if they are a part of an integrated soil and moisture conservation plan of the catchment area. Since this component (SWC for regeneration of forests) is a very large work, the efficacy of the design and the activities shall be concurrently monitored by a reputed independent agency. Actions will be, accordingly, taken during the lifetime of each project. The overall impact on improved forest regeneration shall be shared with NAEB (MoEF&CC) on an annual basis.
- xviii. The proposed activities in the APO need to be rearranged at some places as per sub-rules of rule 5 and 6 of CAF Rules, 2018, wherever found inappropriate. The State Authority shall make necessary changes in the APO accordingly with the permission of the State Executive Authority.
- xix. Purchase of vehicles shall be avoided. Instead, hiring of vehicles shall be the first option. Repair/ maintenance of vehicles shall be limited to the vehicles purchased from the CAMPA funds previously.
- xx. 'Measurable output' of all physical activities and targets of each permissible activity along with period required for achieving the measurable output shall be monitored by the State Executive Committee and State Steering Committee.



- xxi. The validity of APO (2021-22) shall expire on 31.03.2022. Further continuation of the incomplete activities shall be permissible only if they are included in the APO (2022-23) and are approved.
- xxii. The final approval of APO (2021-22) shall be considered only after the State Government/UT Administration submits a compliance report as per the guidelines regarding utilization of unspent balance of the Ad-hoc CAMPA issued vide letter no. NA-15/1/2020-NA dated 15.07.2020 of Ministry of Environment, Forest and Climate Change.

Yours Faithfully


(A K Prabhakar)

Deputy Chief Executive Officer

National Authority

Copy to:

1. Principal Chief Conservator of Forests (HoFF) and Chairman, Executive Committee, Goa State CAMPA, Panaji.
2. Chief Executive Officer, Goa State CAMPA, Panaji.
3. Principal Secretary/Secretary, Department of Finance, Government of Goa, Panaji
4. Secretary, Department of Planning, Government of Goa, Panaji.
5. Accountant General, Goa, Panaji.

Copy also forwarded to:

1. Director General of Forests & Special Secretary, Ministry of Environment, Forest and Climate Change, New Delhi
2. Special Secretary & Financial Adviser, Ministry of Environment, Forest and Climate Change, Government of India, New Delhi
3. Chief Executive Officer (National Authority), Ministry of Environment, Forest and Climate Change, New Delhi
4. ADG FC/WL/NTCA, Ministry of Environment, Forest and Climate Change, New Delhi
5. Mission Director, National Mission for Green India, Ministry of Environment, Forest and Climate Change, Government of India, New Delhi

6. Deputy Director General of Forests, Integrated Regional Office, Ministry of Environment, Forest and Climate Change (All Regional Offices)
7. IGF FC/WL/FPD/SU/PE/FP/NAEB/NTCA, Ministry of Environment, Forest and Climate Change, New Delhi
8. Principal Director (Audit), Scientific Department, AGCR Building, New Delhi
9. IFD/Sanction Folder/ Guard File.
10. NIC Cell with a request to upload the sanction order on PARIVESH/e-Greenwatch.



(A K Prabhakar)

Deputy Chief Executive Officer

National Authority